

**MARTIN COUNTY, FLORIDA  
COMMUNITY REDEVELOPMENT AGENCY**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED SEPTEMBER 30, 2021**



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**Martin County, Florida**  
**Community Redevelopment Agency**  
**For the Year Ended September 30, 2021**

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Certified Public Accountants

## INDEPENDENT AUDITOR'S REPORT

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and General Fund of the Martin County, Florida Community Redevelopment Agency (the "CRA"), a component unit of Martin County, Florida as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the CRA's basic financial statements, as listed in the table of contents.

#### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the CRA's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the CRA's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

***Opinions***

In our opinion, the financial statements referred to in the first paragraph present fairly, in all material respects, the respective financial position of the governmental activities and General Fund of the CRA as of September 30, 2021, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

**Other Matters**

*Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated May 11, 2022, on our consideration of the CRA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the CRA's internal control over financial reporting and compliance.

***MSL, P.A.***

Certified Public Accountants

Orlando, Florida  
May 11, 2022

## **Management's Discussion and Analysis** (unaudited)

The following narrative provides management's overview and analysis of Martin County Community Redevelopment Agency (CRA) for the fiscal year ended September 30, 2021. This information should be reviewed in conjunction with the financial statements and notes following this section. Additional information is provided in this narrative as the accompanying notes to the financial statements.

The CRA includes six project areas: Golden Gate, Hobe Sound, Jensen Beach, Old Palm City, Port Salerno, and Rio.

### **Financial Highlights**

- At the close of fiscal year 2021, the CRA's assets exceeded its liabilities by \$19.703 million. Of this amount, \$10.657 million, or 54.1%, is net investment in capital assets, and \$9.046 million is unrestricted net position.
- At the beginning of fiscal year 2021, the CRA's net position was \$16.678 million; over the course of the year it increased by \$3.025 million, resulting in an ending net position of \$19.703 million.
- During the fiscal year, total assets increased by \$3.704 million, reflecting an increase of \$6.106 million in capital assets and a decrease of \$2.402 million in other assets.
- Total liabilities increased \$0.678 million, all current.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the CRA's basic financial statements. The County's basic financial statements comprise four components: 1) fund financial statements and 2) government-wide financial statements, which are combined into a single report, 3) notes to the financial statements, and 4) required supplementary information.

### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The CRA uses fund accounting to ensure and demonstrate compliance with legal, legislative, contractual, and other finance-related provisions.

These financial statements use a measurement focus and basis of accounting called modified accrual accounting. The modified accrual basis of accounting measures and reports cash and all other financial resources that can be readily converted into cash, usually within a time period of no more than 60 days after the end of the fiscal year. This information is useful in evaluating a government's near-term financing requirements. Because the focus is narrower than that of government-wide financial statements, it is useful to compare the information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions.

### **Government-wide Financial Statements**

The government-wide financial statements provide an overview of the County's financial position using the accrual basis of accounting, which is the same basis of accounting used by proprietary funds and is similar to that used by private-sector businesses. The purpose of the government-wide financial statements is to provide an assessment of the government's operational accountability, which shows the extent to which the government has met its operating objectives using all resources available for that purpose, and whether the government can continue to meet its objectives for the foreseeable future.

The CRA fund balance sheet is combined with the government-wide statement of net position, and the CRA governmental fund statement of revenues, expenditures, and changes in fund balances is combined with the government-wide statement of activities, with adjustments shown that occur from fund to government-wide. Details and reconciliation to facilitate the comparison between governmental funds and governmental activities are included in the Notes to the Financial Statements.

**Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Required Supplementary Information**

A governmental fund Statement of Revenues, Expenditures and Changes in Fund Balances – Budget to Actual is provided.

**Government-wide Financial Analysis**

As noted earlier, net position viewed over time may serve as a useful indicator of a government’s financial position. At the close of fiscal year 2021, the CRA’s assets exceeded liabilities by \$19.703 million.

**Martin County CRA's Net Position as of September 30**

	<u>2021</u>	<u>2020</u>
<b>Assets</b>		
Current and other assets	\$ 10,065,770	\$ 12,467,730
Capital assets, net	10,657,142	4,551,653
<b>Total assets</b>	<u>20,722,912</u>	<u>17,019,383</u>
<b>Liabilities</b>		
Current liabilities	<u>1,019,414</u>	<u>340,915</u>
<b>Net position</b>		
Net investments in capital	10,657,142	4,551,653
Unrestricted	<u>9,046,356</u>	<u>12,126,815</u>
<b>Total net position</b>	<u>\$ 19,703,498</u>	<u>\$ 16,678,468</u>

Significant year over year changes in Net Position are as follows:

- During the fiscal year, current and other assets decreased \$2.402 million, or 19.3%, from decreases in cash and investments, mostly in the Hobe Sound and Palm City CRAs as large projects were completed. Capital assets increased \$6.105 million, or 134.1%, due to recognizing completed projects and assets such as Mapp Road Town Center Phase II, Bridge Road “Main Street,” Salerno Water Main, Pettway Park, Rio Septic to Sewer, and Rio Skate Park improvements.
- Liabilities also increased \$0.678 million during fiscal year 2021. This slight increase includes \$0.467 million accounts payable and \$0.213 million retainage.
- The net effect of these year-over-year changes is a \$3.025 million increase in net position.

**Martin County CRA's Change in Net Position for the Year Ended September 30**

	<u>2021</u>	<u>2020</u>
<b>Revenue</b>		
Operating grants	\$ 4,464,845	\$ 3,910,935
Capital contributions	28,385	4,690
Interest	<u>37,995</u>	<u>189,345</u>
<b>Total revenues</b>	<u>4,531,225</u>	<u>4,104,970</u>
<b>Expenses</b>		
Current		
General Government	12,887	16,910
Physical Environment	13,016	7,125
Transportation	50,233	52,505
Economic Environment	1,426,907	1,688,463
Culture and Recreation	<u>3,152</u>	<u>2,707</u>
<b>Total expenses</b>	<u>1,506,195</u>	<u>1,767,710</u>
<b>Change in net position</b>	3,025,030	2,337,260
<b>Net position - beginning</b>	<u>16,678,468</u>	<u>14,341,208</u>
<b>Net position - ending</b>	<u>\$ 19,703,498</u>	<u>\$ 16,678,468</u>

Significant year over year differences in Changes in Net Position are as follows:

- Operating grants increased \$0.554 million, or 14.2%, due to increased property values that generate tax increment financing (TIF).
- Interest decreased \$0.151 million because of the global downturn in interest rates, and capital contributions increased by \$0.024 million; there was a \$0.028 million donation toward Mapp Road Town Center.
- Current expenses decreased \$0.262 million, or 14.8%, including an increase to depreciation of \$0.013 million. These are normal fluctuations as various project areas start and finish activity. Depreciation increases as assets are completed and put into service. In fiscal year 2021, this includes Mapp Road Town Center and Bridge Road “Main Street,” among others.

**Financial Analysis of the CRA’s Funds**

As noted earlier, CRA uses fund accounting to ensure and demonstrate compliance with State law and finance related legal requirements.

The focus of governmental funds statements is to provide information on near-term inflows, outflows, and balances of spendable resources. This type of information is useful in assessing the County’s financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government’s net resources available for spending at the end of the fiscal year.



As of September 30, 2021, the CRA’s governmental funds reported an ending fund balance of \$9.046 million. Of this total, \$8.720 million is designated as committed, \$0.300 million is restricted for grants, and the remaining \$0.026 million is nonspendable.

The deficiency of \$3.080 million in revenues under expenditures is due to capital outlay, using existing fund balance. This compares to last fiscal year’s excess of \$0.980 million. Revenues increased by \$0.431 million while expenditures increased by \$4.492 million year over year (\$4.761 million in capital outlay), contributing to the decrease in net change in fund balance. The CRA’s share of local intergovernmental revenue increased \$0.554 million.

**Budgetary Highlights**

Differences between the original budget and the final amended budget, and actual amounts to the final budget of the CRA are illustrated in the Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual.

The CRA final budget increase of \$12.111 million was primarily due to a \$11.754 million increase to the capital outlay budget, but \$9.021 million of the increase was not used. The original budget had been adjusted up in anticipation of potential substantial neighborhood redevelopment in Jensen Beach, Port Salerno, Palm City, and Hobe Sound, but it did not progress as rapidly as the budget was prepared to cover.

**Capital Assets and Debt Administration**

As of September 30, 2021, the CRA’s investment in capital assets amounts to \$10.657 million (net of accumulated depreciation). This investment in capital assets includes mostly land and land use rights, infrastructure, and construction in progress.

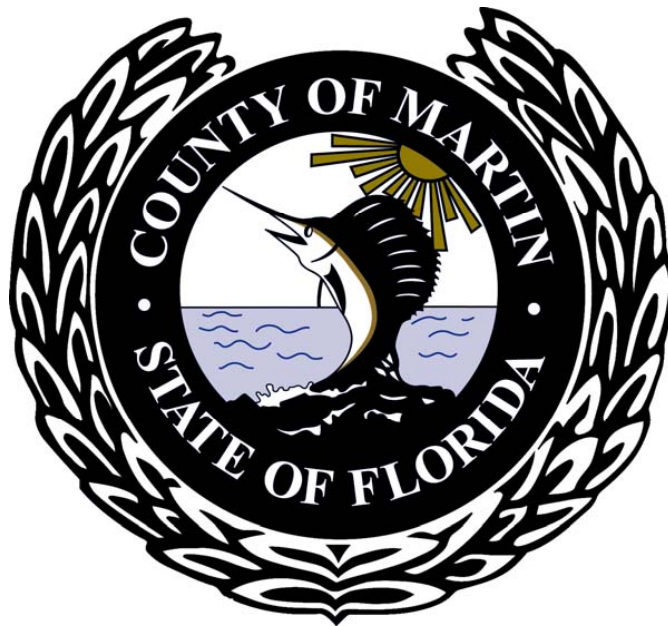
**Martin County CRA's Capital Assets**

	<u>2021</u>	<u>2020</u>
Land and land use rights	\$ 1,763,455	\$ 1,708,717
Land improvements	362,436	362,436
Buildings	338,609	311,892
Land use rights temporary	-	5,701
Machinery and equipment	57,354	55,426
Infrastructure	1,573,366	1,573,366
Construction in progress	7,342,524	1,186,589
Less: accumulated depreciation	<u>(780,602)</u>	<u>(652,474)</u>
Total	<u>\$ 10,657,142</u>	<u>\$ 4,551,653</u>

Major capital additions in fiscal year 2021 include \$6.095 million in CIP infrastructure including Mapp Road Town Center (\$2.3 million), Bridge Road “Main Street” (\$1.3 million), Salerno Water Main (\$1.2 million), and Rio Septic to Sewer (\$0.5 million). See *Note 4 – Capital Assets* for additional detail.

**Requests for Information**

This financial report was prepared by the Division of Financial Services of the Office of the Clerk of the Circuit Court in the role as Comptroller for Martin County. Questions concerning any of the information in this report or requests for additional financial information should be addressed to the Martin County Clerk of the Circuit Court, Attn: Division of Financial Services, 100 East Ocean Boulevard, Stuart, Florida, 34994.



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**Martin County, Florida  
Community Redevelopment Agency  
Governmental Fund Balance Sheet - Governmental Activities  
September 30, 2021**

	<u>General Fund</u>	<u>Adjustments (Note #2)</u>	<u>Governmental Activities</u>
<b>ASSETS</b>			
Current assets			
Cash and cash equivalents	\$ 150,897	\$ -	\$ 150,897
Investments	9,888,803	-	9,888,803
Assets held for resale or donation	26,070	-	26,070
Noncurrent assets			
Capital assets not being depreciated	-	9,105,979	9,105,979
Capital assets, net of depreciation	-	1,551,163	1,551,163
<b>Total assets</b>	<u>\$ 10,065,770</u>	<u>10,657,142</u>	<u>20,722,912</u>
<b>LIABILITIES</b>			
Current liabilities			
Accounts payable	738,916	-	738,916
Accrued wages payable	20,610	-	20,610
Contracts payable - retainage	259,888	-	259,888
<b>Total liabilities</b>	<u>1,019,414</u>	<u>-</u>	<u>1,019,414</u>
<b>FUND BALANCE</b>			
Nonspendable - assets held for resale	26,070	(26,070)	-
Restricted for housing grants and other	300,000	(300,000)	-
Committed to ordinance/CRA	8,720,286	(8,720,286)	-
<b>Total fund balance</b>	<u>9,046,356</u>	<u>(9,046,356)</u>	<u>-</u>
<b>Total liabilities and fund balance</b>	<u>\$ 10,065,770</u>		
<b>NET POSITION</b>			
Net investment in capital assets		10,657,142	10,657,142
Unrestricted		9,046,356	9,046,356
<b>Total net position</b>		<u>\$ 19,703,498</u>	<u>\$ 19,703,498</u>

The notes to the financial statements are an integral part of this statement.

**Martin County, Florida  
Community Redevelopment Agency  
Governmental Fund Statement of Revenues, Expenditures and  
Changes in Fund Balances - Governmental Activities  
For the Year Ended September 30, 2021**

	<u>General Fund</u>	<u>Adjustments (Note #2)</u>	<u>Governmental Activities</u>
<b>REVENUES / PROGRAM REVENUES</b>			
Intergovernmental revenues	\$ 4,464,845	\$ (4,464,845)	\$ -
Operating grants and contributions - Economic environment	-	4,464,845	4,464,845
Interest income	37,995	-	37,995
Contributions - private sources & donations	28,385	-	28,385
<b>Total revenues / program revenues</b>	<u>4,531,225</u>	<u>-</u>	<u>4,531,225</u>
<b>EXPENDITURES / EXPENSES</b>			
Current:			
Economic environment	1,372,368	133,827	1,506,195
Capital outlay	6,239,316	(6,239,316)	-
<b>Total expenditures / expenses</b>	<u>7,611,684</u>	<u>(6,105,489)</u>	<u>1,506,195</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>(3,080,459)</u>	<u>6,105,489</u>	<u>3,025,030</u>
<b>Net change in fund balance / net position</b>	(3,080,459)	6,105,489	3,025,030
<b>Fund balance / net position - beginning</b>	<u>12,126,815</u>	<u>4,551,653</u>	<u>16,678,468</u>
<b>Fund balance / net position - ending</b>	<u>\$ 9,046,356</u>	<u>\$ 10,657,142</u>	<u>\$ 19,703,498</u>

The notes to the financial statements are an integral part of this statement.

**Martin County, Florida  
Community Redevelopment Agency  
Statement of Revenues, Expenditures and Changes in Fund Balance -  
Budget and Actual  
For the Year Ended September 30, 2021**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Actual Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>REVENUES</b>				
Intergovernmental revenues	\$ 4,626,926	\$ 4,626,926	\$ 4,464,845	\$ (162,081)
Interest income	-	-	37,995	37,995
Contributions - private sources & donations	-	-	28,385	28,385
<b>Total revenues</b>	<u>4,626,926</u>	<u>4,626,926</u>	<u>4,531,225</u>	<u>(95,701)</u>
<b>EXPENDITURES</b>				
Current:				
Economic environment	1,109,001	1,466,153	1,372,368	93,785
Capital outlay	<u>3,506,490</u>	<u>15,260,691</u>	<u>6,239,316</u>	<u>9,021,375</u>
<b>Total expenditures</b>	<u>4,615,491</u>	<u>16,726,844</u>	<u>7,611,684</u>	<u>9,115,160</u>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<u>11,435</u>	<u>(12,099,918)</u>	<u>(3,080,459)</u>	<u>9,019,459</u>
Reserves	<u>(11,435)</u>	<u>(1,435)</u>	<u>-</u>	<u>1,435</u>
<b>Net change in fund balances</b>	<u>-</u>	<u>(12,101,353)</u>	<u>(3,080,459)</u>	<u>\$ 9,020,894</u>
<b>Fund balances - beginning</b>	<u>-</u>	<u>12,101,353</u>	<u>12,126,815</u>	
<b>Fund balances - ending</b>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 9,046,356</u>	

The notes to the financial statements are an integral part of this statement.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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**Note 1 - Summary of Significant Accounting Policies**

The significant accounting policies followed by Martin County Community Redevelopment Agency (the CRA) are summarized below:

**A. Reporting Entity and Financial Statement Presentation**

The Martin County CRA is reported as a blended component unit in the Martin County Annual Comprehensive Financial Report (ACFR). The CRA was established under the authority of F.S. 163, Part III, the Community Redevelopment Act, 1969, as amended (the "Statute"), and became effective upon adoption and filing of the County Ordinance #517 on June 24, 1997, (codified as Chapter 7 1/3 of the Code of Laws and Ordinances of Martin County). There are currently six neighborhoods within the County CRA.

The CRA is a policy-making body with the authority to adopt plans and set priorities for the planning, implementation, coordination, and funding of community redevelopment projects. The CRA is charged to act in accordance with the Statute, the Martin County Comprehensive Growth Management Plan (the "CGMP"), Chapter 7 1/3 of the Code of Laws and Ordinances of Martin County, and the 2021 Vision Plan for a Sustainable Martin County (the "Vision Plan"). The CRA is being reported as a nonmajor governmental fund for fiscal year 2021 in the County's ACFR.

The CRA is reported as a blended component unit because accounting principles generally accepted in the United States of America (GAAP) require organizations that are fiscally dependent on the County, substantively controlled by the same governing board as the County, and provide services exclusively or almost exclusively for the benefit of the County, to have their financial transactions and account balances reported in the appropriate combining statements with the primary government.

Entity status for financial reporting purposes is governed by the Governmental Accounting Standards Board's ("GASB") Codification Section 2100 "Defining the Financial Reporting Entity." Although the CRA is operationally autonomous from the County, it does not hold sufficient corporate powers of its own to be considered a legally separate entity for financial reporting purposes. Therefore, the CRA is reported as a part of the primary government of Martin County, Florida.

**B. Basic Financial Statements**

The basic financial statements include both government-wide (based on the CRA as a whole) and fund financial statements. In the government-wide Statement of Net Position, the governmental activities are prepared using the economic resources measurement focus and accrual basis of accounting, which incorporates long-lived assets and receivables as well as long-term debt and obligations when applicable.

The government-wide Statement of Activities reflects both the gross and net costs per functional category (general government, public safety, physical environment, culture and recreation, etc.), which are otherwise being supported by general government revenues such as certain intergovernmental revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues (charges for services, operating and capital grants and contributions). The program revenues must be directly associated with the function or a business-type activity. The operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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For governmental activities the net cost (by function) is normally funded by general revenue, intergovernmental revenues, and interest income.

The governmental funds in the fund financial statements are presented on the current financial resources measurement focus and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. This presentation is deemed most appropriate to (a) demonstrate legal and covenant compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the CRA's actual experience conforms to the budget fiscal plan.

Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, Note 2 presents a reconciliation to briefly explain the adjustments necessary to reconcile the CRA fund financial statements with the CRA government-wide presentation.

**C. Basis of Presentation**

The accounting records of the CRA are organized on the basis of funds as prescribed by accounting principles generally accepted in the United States of America ("GAAP") applicable to governments as established by the Governmental Accounting Standards Board ("GASB"). The operations of each fund are accounted for within a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund equity, revenues and expenditures/expenses.

Martin County Community Redevelopment Agency (CRA) fund was created by County ordinance and is used to account for activities of the six neighborhoods within the CRA.

**D. Basis of Accounting and Measurement Focus**

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met.

The governmental fund type measurement focus is upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination. These funds are maintained on the modified accrual basis of accounting. Revenues are recognized when they become susceptible to accrual; that is, when they become both measurable and available to pay liabilities of the current period. For this purpose, the CRA considers revenue to be available if they are collected within 60 days.

In applying the "susceptible to accrual" concept to intergovernmental revenues (grants, entitlements and shared revenue), the legal and contractual requirements of the numerous individual programs are used as guidance. There are essentially two types of these revenues. In one, monies must be expended on the specific purpose before the CRA will earn any amounts (eligibility requirement); therefore, revenues are recognized based upon when the expenditures are made. In the other, monies are revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if they meet the criterion of availability.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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**E. Budgets**

Budgets are prepared on a basis consistent with GAAP and are balanced, meaning that total appropriations are equal to total revenues.

Budgets are legally adopted at the fund total level. Therefore, formal budgetary control is exercised at that level. Expenditures in excess of appropriations in one or more departments of a fund do not constitute a violation of budgetary controls as long as the total expenditures do not exceed total appropriations for the fund. Management employs lower level (departmental) controls, however, to prevent or reduce the potential for budget overruns at the fund total level.

During the year, the Office of Budget and Finance acts on intradepartmental budget changes that do not alter the total revenue or expenditures budgeted to a cost center. The Board, whether they are transfers between departments or alterations of total revenues or expenditures in a fund, approves all other budget changes. Supplemental appropriations were necessary and the Board amended the budgetary data presented herein during the year in a legally permissible manner.

Revenues for the CRA are provided for primarily by ad valorem taxes. The key dates applicable to the ad valorem property tax cycle under normal conditions are as follows:

Assessment roll validated	July 1
Notice of Proposed Taxes Mailed	August 10-25
Millage resolution approved	October 8
Final Tax Roll Certification	October 10-20
Beginning of fiscal year for which taxes are levied	October 1
Property taxes payable	
Maximum discount	November 30
Delinquent	April 1
Tax certificates sold	June 1
Lien date	June 1

Property tax levies are based on assessed values as of January 1st and become due and payable on November 1st of each year. A discount of 4 percent is allowed if paid in November, with the discount decreasing by 1 percent each month. Thus, taxes paid in March will not receive any discount. All unpaid taxes become delinquent on April 1st. Real property taxes that are delinquent are charged 3 percent interest for April and May.

CRA projects are largely funded by Tax Increment Financing (TIF) from each redevelopment area. When a redevelopment area is established, the current assessed value of the property within the project area is designated as the base year value. TIF is a mechanism which captures a percentage of any new tax revenue generated within a redevelopment area. For example, if a CRA area is established in 2001, the Agency receives a percentage of any tax revenue greater than the amount of revenue captured in that base year. This percentage can range between 50% and 95%.

Currently, the six CRA areas receive 75% of this increase as TIF funds to be used in the community redevelopment areas, as allocated by the Board of County Commissioners. TIF funds collected from a particular CRA area are invested back into that area only.



**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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Generating TIF is not an additional tax levy or a supplementary assessment on property owners. It is not an additional tax. TIF is an economic development tool used to leverage funds to promote private sector investment within the primary urban service boundary, and to generate revenues to finance projects.

Per Florida Statute 163.387(2)(b), any taxing authority that does not pay the increment revenues to the trust fund by January 1 shall pay to the trust fund an amount equal to 5 percent of the amount of the increment revenues and shall pay interest on the amount of the unpaid increment revenues equal to 1 percent for each month the increment is outstanding, provided the agency may waive such penalty payment in whole or in part.

**F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position or Equity**

**1. Cash and Cash Equivalents**

Cash reported in the financial statements includes demand deposits, cash on hand, and short-term investments in highly liquid external local government investment pools with maturities of ninety days or less when purchased.

**2. Assets Held for Resale**

The CRA has purchased four properties to date for community redevelopment and has sold two of the properties under the requirements of Section 163.380, Florida Statutes. Assets held for resale are presented at the lower of cost or market.

**3. Capital Assets**

Capital assets, which include property, plant, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), and intangible items are reported in the government-wide financial statements. In the governmental fund financial statements, costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures. Capital assets are not shown on the governmental fund balance sheets, and no depreciation expense is recorded in the governmental funds. Dispositions and retirements are reported in the year of disposal. The County uses the following capitalization thresholds for assets, based on asset type:

The threshold for tangible personal property is \$5,000. Depending upon type, the thresholds for infrastructure and other assets ranges between \$25,000 and \$100,000. The threshold for intangible assets purchased or internally generated is \$25,000. For capital assets reporting, intangible assets are assets that lack physical substance and have a non-financial nature such as computer software, land use rights, etc.

All capital assets are recorded at historical cost or estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at their estimated acquisition value on the date donated. Dispositions and retirements and resulting gains or losses for the proprietary fund types and at the government-wide level are reported in the year of the disposal.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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Depreciation has been provided over the following estimated useful lives using the straight-line method:

Buildings	20 - 50 years
Improvements and equipment	3 - 40 years
Intangible plant asset	5 - 40 years
Roads	15 - 30 years
Bridges	50 years
Sidewalks	15 - 50 years
Stormwater	30 years
Software	5 years
Land use rights	Depends on Agreement

**4. Use of Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and other debits and liabilities and other credits, as well as disclosure of contingent assets and other debits and liabilities and other credits at the date of the financial statements and the reported amount of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

**5. Fund Balance / Net Position**

At the government-wide level:

*Net investment in capital assets* represents the portion of net position that is associated with capital assets and is therefore not available for general operations.

*Unrestricted* net position represents amounts that are generally available for any use.

At the governmental fund level:

*Non-spendable* fund balances include amounts not available in spendable form, like inventories or assets held for resale.

*Restricted* fund balances are those amounts that are constrained for specific purposes which are externally imposed by creditors, grantor, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

*Committed* fund balances are those that contain self-imposed constraints or specific purposes, imposed by the government's highest level of decision-making authority. Formal action in the form of a County Ordinance must be taken by the Board prior to the end of the fiscal year. The same formal action must be taken by the Board to remove or change the limitations placed on the funds.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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**Note 2 – Reconciliation Between Governmental Fund Statements and Government-Wide Statements**

The following is a reconciliation between the Governmental Funds Balance Sheet and the Statement of Net Position at September 30, 2021:

<b>Fund Balance</b>	\$ 9,046,356
<b>Add</b> Capital Assets, net of accumulated depreciation as they are not financial resources and are therefore not reported in the funds	<u>10,657,142</u>
<b>Net Position</b>	<u><u>\$ 19,703,498</u></u>

The following is a reconciliation between the Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balances and the Statement of Activities for the fiscal year ended September 30, 2021:

<b>Net change in fund balance</b>	\$ (3,080,459)
<b>Less</b> current year depreciation on capital assets as the Governmental Fund Statements record an expenditure at the time of purchase	(133,827)
<b>Plus</b> capital outlay recorded in fund level statements	6,239,316
<b>Plus</b> capital contribution	<u>-</u>
<b>Change in net position</b>	<u><u>\$ 3,025,030</u></u>

In addition, revenues are reported by program/function at government-wide.

**Note 3 - Cash and Cash Equivalents and Investments**

**Cash and cash equivalents**

The CRA participates in the pooled cash and investments of Martin County, Florida. Florida Statutes authorize the deposit of County funds in demand deposits or time deposits of financial institutions approved by the State Treasurer and are defined as public deposits. All County public deposits are held in qualified public depositories pursuant to chapter 280, Florida Statutes, the "Florida Security for Public Deposits Act." Under the Act, all qualified public depositories are required to pledge eligible collateral having a market value equal to or greater than the average daily or monthly balance of all public deposits times the depository's collateral pledging level. The collateral pledging level may range from 25% to 150%, depending upon the depository's financial condition and the length of time that the depository has been established. All collateral must be deposited with the State Treasurer. Any losses to public depositories resulting from insolvency are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessment against other qualified public depositories of the same type as the depository in default. All bank balances of the County are fully insured or collateralized.

The County receives interest on all collected balances in its cash accounts from the qualified public depository acting as its banking agent. Interest earnings are allocated to all funds based on the average daily balance of each fund's equity in the total investment pool. Cash Equivalents consist of short-term investments in highly liquid external local government investment pools with maturities of ninety days or less when purchased. As of September 30, 2021, the CRA had \$150,897 cash and cash equivalents.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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**Investments**

GASB 72, Fair Value Measurement and Application, requires the County to use valuation techniques which are appropriate under the circumstances and are a market approach, cost approach, or income approach. GASB 72 establishes a hierarchy of inputs used to measure fair value consisting of three levels. Level 1 inputs are quoted prices in active markets for identical assets or liabilities. Level 2 inputs are inputs, other than quoted prices included within Level 1 that are observable for the asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs, and typically reflect management's estimates of assumptions that market participants would use in pricing the asset or liability. GASB 72 also contains note disclosure requirements regarding the hierarchy of valuation inputs and valuation techniques that were used for the fair value measurements. The County's fair value measurements for U.S. Treasuries and U.S. Agencies are categorized as Level 2 and are valued by the County's investment brokers using independent pricing services based on the type of asset. The pricing services may use valuation models or matrix pricing, which consider benchmark yields, reported trades, broker/dealer quotes, benchmark securities, bids or offers, and reference data. Investments with fair value measures at amortized cost or Net Asset Value (NAV) are excluded from categorization within the fair value hierarchy of GASB No. 72. Additional discussion about fair value measures and the County's investments is detailed in Note 1 Summary of Significant Accounting Policies, item H. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and net Position or Equity, sub section 2. Investments of the County's Annual Comprehensive Financial Report (ACFR) for the year ended September 30, 2021.

The fair value amounts, presented in the following tables, are intended to permit reconciliation of the fair value hierarchy to the amounts presented in the statements of net position.

Cash and cash equivalent	\$150,897
Investments	<u>9,888,803</u>
	<u>\$10,039,700</u>

As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit the County's access to 100 percent of their account value in the external investment pool.

The CRA does not manage its own investments. It is a portion of the County's overall pooled investments; refer to *Note 2 – Cash and Cash Equivalents and Investments* in the Martin County ACFR for further information on the County's disclosures for custodial risk, credit risk, concentration risk, and interest rate risk.

**Martin County, Florida**  
**Notes to Special-Purpose Financial Statements**  
**For the Year Ended September 30, 2021**

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**Note 4 – Capital Assets**

Capital asset activity for the year ended September 30, 2021, was as follows:

	Beginning Balance	Increases/ Transfers	Decreases/ Transfers	Ending Balance
Capital assets not being depreciated:				
Land	\$ 1,690,421	\$ 54,738	\$ -	\$ 1,745,159
Land use rights - permanent	18,296	-	-	18,296
Construction in progress	1,186,589	6,184,580	(28,645)	7,342,524
Total capital assets not being depreciated	2,895,306	6,239,318	(28,645)	9,105,979
Capital assets being depreciated:				
Buildings and improvements	311,892	26,717	-	338,609
Equipment and other assets	55,426	1,928	-	57,354
Land use rights - temporary	5,701		(5,701)	-
Land improvements	362,436			362,436
Infrastructure	1,573,366	-	-	1,573,366
Total capital assets being depreciated	2,308,821	28,645	(5,701)	2,331,765
Less accumulated depreciation for:				
Buildings and improvements	(153,177)	(16,039)	-	(169,216)
Equipment and other assets	(15,277)	(1,380)	-	(16,657)
Land use rights - temporary	(3,672)	(2,028)	5,701	0
Land improvements	(32,921)	(29,204)		(62,125)
Infrastructure	(447,427)	(85,177)	-	(532,604)
Total accumulated depreciation	(652,474)	(133,829)	5,701	(780,602)
Total capital assets being depreciated, net	1,656,347	(105,184)	-	1,551,163
Governmental activities capital assets, net	\$ 4,551,653	\$ 6,134,134	\$ (28,645)	\$ 10,657,142



Certified Public Accountants

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL  
CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Martin County, Florida Community Redevelopment Agency (the "CRA") as of and for the fiscal year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the CRA's financial statements and have issued our report thereon dated May 11, 2022.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the CRA's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the CRA's internal control. Accordingly, we do not express an opinion on the effectiveness of the CRA's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the CRA's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, grant agreements and contracts, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Pursuant to provisions of Chapter 10.550, *Rules of the Auditor General*, we reported certain matters to management of the CRA in a separate management letter and Independent Accountant's Report dated May 11, 2022.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the CRA's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

**MSL, P.A.**

Certified Public Accountants

Orlando, Florida  
May 11, 2022



Certified Public Accountants

## INDEPENDENT AUDITOR'S MANAGEMENT LETTER

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

### **Report on the Financial Statements**

We have audited the basic financial statements of the Martin County, Florida Community Redevelopment Agency (the "CRA") as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated May 11, 2022.

### **Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, *Rules of the Auditor General*.

### **Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*, and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated May 11, 2022, should be considered in conjunction with this management letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no recommendations made in the preceding audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. The legal authority is disclosed in the notes to the financial statements.



Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7), *Rules of the Auditor General*, require that we apply appropriate procedures and communicate the results of our determination as to whether or not the CRA has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific condition(s) met. In connection with our audit, we determined that the CRA did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the CRA. It is management's responsibility to monitor the CRA's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c., *Rules of the Auditor General*, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.38(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

Specific information of the CRA, a dependent district of Martin County, Florida, that is required by Section 218.39(3)(c), Florida Statutes, and Section 10.544(1)(i)6, *Rules of the Auditor General*, is reported in Martin County, Florida's management letter for the fiscal year ended September 30, 2021.

### **Additional Matters**

Section 10.554(1)(i)3., *Rules of the Auditor General*, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

**Purpose of this Letter**

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, federal and other granting agencies, the Board of County Commissioners, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

*MSL, P.A.*

Certified Public Accountants

Orlando, Florida  
May 11, 2022



Certified Public Accountants

## INDEPENDENT ACCOUNTANT'S REPORT

Honorable Board of County Commissioners  
Martin County, Florida  
Community Redevelopment Agency

We have examined the Martin County, Florida Community Redevelopment Agency's (the "CRA") compliance with the requirements of Sections 163.387(6) and (7) and 218.415, Florida Statutes, during the fiscal year ended September 30, 2021. Management is responsible for the CRA's compliance with those requirements. Our responsibility is to express an opinion on the CRA's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the CRA is in accordance with those requirements, in all material respects. An examination involves performing procedures to obtain evidence about the CRA's compliance with those requirements. The nature, timing, and extent of the procedures selected depend on our judgment, including an assessment of the risks of noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the CRA's compliance with specified requirements.

In our opinion, the CRA complied, in all material respects, with the aforementioned requirements for the fiscal year ended September 30, 2021.

*MSL, P.A.*

Certified Public Accountants

Orlando, Florida  
May 11, 2022